

2024 EMPG Work Agreement Supplemental Document

This document was created by the Michigan State Police, Emergency Management and Homeland Security Division (MSP/EMHSD) and is supplemental to the 2024 Emergency Management Performance Grant (EMPG) Work Agreement/Quarterly Report (EMHSD-31). This document provides additional information to local emergency management programs to assist with the completion of the EMHSD-31. Each quarter the EMHSD-31 must be completed electronically and submitted through the MSP/EMHSD electronic survey system. Once the local Emergency Management Coordinator (EMC) submits the EMHSD-31, it will be forwarded to the District Coordinator (DC) for review and approval.

This document is organized by the 2024 EMHSD-31 items which are based on the standards identified in the MSP/EMHSD Publication 206: Local Emergency Management Standards. The goal of each work agreement objective is identified in this document along with additional information and available resources that may assist in the completion of the objective.

Work Agreement Objective 1: Administration and Finance

Goal: Verify that the appropriate administration and financial documents are submitted on time to MSP/EMHSD.

Pub 206 Standard: Section 4.1

Metrics:

- Indicate whether EMPG work agreement/quarterly report was submitted.
 - Select Yes or No.
- Indicate whether EMPG quarterly expense report was submitted.
 - Select Yes or No.

Notes:

- 1st Quarter Documents: 2024 EMHSD-007, EMHSD-31, EMD-065
- 2nd Quarter Documents: 2024 EMHSD-007, EMHSD-31, EMD-065
- 3rd Quarter Documents: 2024 EMHSD-007, EMHSD-31, EMD-065
- 4th Quarter Documents: 2024 EMHSD-007, EMHSD-31, EMD-065, EMD-006, Current Position Description for EMPG funded personnel.
- There is no form for position descriptions, information can be sent in any format.
- The position descriptions are required to show that the duties being performed are in line with EMPG, especially for those that hold multiple positions. It is acceptable to submit the same position description with no changes each year if it is still current.
- The original Initial Work Agreement with signatures containing the Chief Elected Official and Emergency Management Program Manager are due by the deadline determined by MSP/EMHSD.
- The EMHSD-31 and financial forms will be submitted electronically, electronic signatures are acceptable.

Contacts:

[Ms. Marie Douville](#): 517-230-0011 - Grant Specialist

[Ms. Amanda Lung](#) : 517-388-8569 - Financial Analyst

Work Agreement Objective 2: Laws and authorities

Goal: Verify attendance at quarterly district meetings and other meetings related to emergency management, which may assist in the execution of emergency management activities within the jurisdiction. This objective will assist in identifying functional areas where additional coordination and communication efforts are needed.

Pub 206 Standard: Section 4.2

Metrics:

- Indicate whether the quarterly district meeting was attended.
 - Select Yes or No.
- List the number of meetings attended per Emergency Support Function (ESF)
 - Examples:
 - ESF #1 Transportation, # of Meetings
 - ESF #7 Logistics, # of Meetings

Notes:

- The federal ESFs were chosen for the work agreement to organize meetings by type. The program/Emergency Operations Center (EOC) does not need to be structured according to the 15 Federal ESFs to report in this format.
- Document meetings held with functional areas/annex heads regarding plan updates and other types of meetings e.g., COVID-19 concerns resulted in an increase of public health meetings.
- This objective will identify areas where more coordination and communication are needed, e.g., programs affected by flooding or disaster incidents should be participating in long term recovery meetings. If this is not occurring, MSP/EMHSD can analyze and address, e.g., a local program may not be aware of meetings held by the Michigan Department of Health and Human Services (MDHHS) and/or MI Voluntary Organizations Active in Disaster (VOAD). MSP/EMHSD can help bridge this gap.
- Difference between Regional and District meeting types:
 - Regional – Homeland Security Planning Board meetings.
 - District – District meetings and any additional meetings conducted by the DC.
- Do not track meetings in this area that are addressed elsewhere in the work agreement (e.g., Local Planning Team (LPT), Local Emergency Planning Committee (LEPC), etc.).
- If a meeting occurs with multiple functional areas, it can be counted in each appropriate ESF, e.g., an EOC planning meeting can include multiple functional areas at once. It can include transportation, communications, and firefighting if all were present at the meeting.
- The EMC does not need to attend all types of meeting.

Resources:

[National Response Framework Emergency Support Functions \(ESFs\)](#)

Contacts:

[District Coordinator Map](#)

Work Agreement Objective 3: Hazard Identification, Risk Assessment, and Consequence Analysis

Goal: Identify risk/vulnerability assessments that are completed in each jurisdiction. This objective is more detailed than #4 Hazard Mitigation. This objective should identify new hazards and identify vulnerabilities that may not have a hazard mitigation strategy associated with it. Number 4 Hazard Mitigation is a broad (five-year) view of mitigation objectives and action items. The activities identified in this standard may relate to the development of the Hazard Mitigation Plan and may also support activities in #5 Prevention and #6 Operational Planning.

Pub 206 Standard: Section 4.3

Metrics:

- List the number of assessments completed in the I.P. Gateway tool.
- List the number of risk assessments completed for critical infrastructure facilities such as schools, stadiums, chemical plants, etc.
- List the number of risk assessments completed for special events such as fairs, conventions, concerts, etc.
- List the number of risk assessments completed for local municipalities.
 - This may include a Threat and Hazard Identification and Risk Assessment (THIRA), Hazard Analysis Plan, use of Hazus, etc.
- List the number of risk assessments completed for the county.
 - This may include THIRA, Hazard Analysis Plan, use of Hazus, etc.

Resources:

[MSP/EMHSD Publications](#)

- Pub 103 - Michigan Hazard Analysis
- Pub 106 - Michigan Hazard Mitigation Plan
- Pub 207 - Local Hazard Mitigation Planning Workbook

[Mitigation Planning Risk Assessments](#)

Contacts:

[Mr. Michael Sobocinski](#): 517-881-2512 – Local Mitigation Planner

Work Agreement Objective 4: Hazard Mitigation

Goal: Document the status of the hazard mitigation plan, appropriate steps taken to create a new or update an expired plan, completed hazard mitigation plan objectives, and the dissemination of hazard mitigation grant information announcements and notices.

Pub 206 Standard: Section 4.4

Metrics:

- Document whether your community has developed a hazard mitigation plan. (This question is conditional in the survey)
 - Select Yes, No, or Adopted County Plan - if you are a local jurisdiction that has an emergency management program but is incorporated in the county hazard mitigation plan.
- Confirm the date of the jurisdiction's hazard mitigation plan.
 - Plan is expired: Select Yes or No
 - Expiration date: Enter in the expiration date of the hazard mitigation plan - MM/DD/YYYY
- Document appropriate steps taken by your jurisdiction to create a new or update an expired hazard mitigation plan.
 - Select checkbox next to all appropriate steps.
- Report the number of action items in the hazard mitigation plan that have been completed.
 - List the total number of action items.
 - List the number of action items completed.
- Indicate whether MSP/EMHSD hazard mitigation information announcements and notices of funding availability for hazard mitigation assistance have been sent to local jurisdictions.
 - Select Yes, No, or Does Not Apply for municipal programs.

Notes:

- Document any issues with hazard mitigation grants, e.g., difficulty filling out forms, unable to provide the 25% match, etc.
- When using the State Hazard Mitigation Plan and the Michigan Hazard Analysis as references, users should use the most up to date document. The Hazard Mitigation Plan contains a more up-to-date Hazard Analysis after it is updated.

Resources:

[MSP/EMHSD Publications](#)

- Pub 103 - Michigan Hazard Analysis
- Pub 106 - Michigan Hazard Mitigation Plan
- Pub 207 - Local Hazard Mitigation Planning Workbook

[Hazard Mitigation Assistance Grants](#)

[Local Mitigation Plan Review Guide](#)

[Local Mitigation Planning Handbook](#)

Contacts:

[Mr. Michael Sobocinski](#): 517-881-2512 - Local Mitigation Planner

[Mr. Matt Schnepf](#): 517-256-1512 - Hazard Mitigation Unit Manager

[Mr. Scott Stockert](#): 517-512-9589 - Hazard Mitigation Analyst

Work Agreement Objective 5: Prevention

Goal: Identify strategies within the jurisdiction that coordinate prevention activities, monitor identified threats and hazards, adjust the level of prevention activity commensurate with the risk, and identify procedures for exchanging information between internal and external stakeholders to prevent incidents.

Pub 206 Standard: Section 4.5

Metrics:

- Identify prevention activities that the jurisdiction has participated in.
 - Select checkbox next to all prevention activities.

Notes:

- Prevention activities were taken directly from Pub 206, standards 4.5.2 and 4.5.3.

Resources:

[MSP/Michigan Intelligence Operations Center \(MIOC\)](#)

Contacts:

[MIOC](#): 877-616-4677

Work Objective 6: Operational Planning

Goal: Document attendance of planning meetings, verify status of EOP/Emergency Action Guidelines (EAG), annexes, support EOPs, and Superfund Amendments and Reauthorization Act (SARA) Title III plans. Document emergency management coordination and participation with schools.

Pub 206 Standard: Section 4.6

Metrics:

- List the number of LPT and LEPC meetings that were attended.
- Indicate whether the EOP/EAG is up to date and list the plan expiration date.
 - EOP/EAG is current: Select Yes or No
 - Expiration date: Enter in the expiration date of the EOP/EAG- MM/DD/YYYY.
 - Plans expire every four years.
- List the total number of annexes in the EOP/EAG and the number of annexes that were reviewed and/or updated.
 - List the number of total annexes.
 - List the number of annexes updated.
 - Reviewed annexes.
- List number of times the jurisdiction participated with school officials regarding planning, seminars, outreach, and special events:
 - Planning: Assist/review a school plan; provide planning documents to schools, etc.

- Seminars: School seminar regarding emergency management/school violence, etc.
- Outreach: Include schools in emergency management activities such as drills, EOC activation, Student Tools Emergency Planning program, etc.
- Special Events: Participate in school activities; invite school officials to EM events, etc.
- Indicate whether the jurisdiction's Chief Elected Official (CEO) has signed the EOP/EAG and that their contact information is current and sent to the DC.
 - EOP/EAG CEO signature is current: Select Yes or No
 - Current CEO contact information was sent to DC: Select Yes or No
 - Does not apply: Select if no changes in CEO.
- Verify status of support EOPs for jurisdictions with population of 10,000 or more.
 - List the number of total support plans.
 - List the number of current emergency support plans.
 - Support plans expire after update of the County EOP or change of the municipal CEO.
 - Does not apply: Municipal programs can select this.
- Report status of SARA Title III plans.
 - Report the number of total SARA Title III sites, provided by MSP/EMHSD and the Michigan Department of Environmental Quality.
- Document any problem areas with SARA Title III plans.
 - Does not apply: Municipal programs can select this.
- Verify receipt and distribution of scheduled drill days for school buildings.
 - Drill distribution was received: Select Yes or No
 - Drill distribution was distributed: Select Yes or No

Resources:

[MSP/EMHSD Publications](#)

- Pub 201 Local Emergency Planning Workbook
- Emergency Operations and Emergency Action Guidelines Templates
- Pub 201a Review Guide for Local Emergency Operations Plans and Emergency Action Guidelines
- Pub 204 Local Support Plan Guide
- Local Emergency Planning Committee Handbook
- Guidance for Community Hazmat Response Plans

[FEMA Planning Guides](#)

Contacts:

[Mr. Henrik Hollaender](#): 517-898-4225 - Local Planning

Vacant - HMEP/LEPC/ SARA Title III

[Ms. Tammy Blackburn](#): 517-243-6071 - School Planning

Work Agreement Objective 7: Incident Management

Goal: Verify that the jurisdiction maintains an EOC call list, including the CEO, performs a call out drill, and conducts an EOC orientation session. Ensure that the local jurisdiction is compliant with the National Incident Management System (NIMS).

Pub 206 Standard: Section 4.7

Metrics:

- Indicate whether the EOC call list, including the CEO, has been updated and sent to the DC.
 - EOC call list is updated: Select Yes or No
 - EOC call list has been sent to the DC: Select Yes or No
- Indicate if changes have been made to the EOC call list and sent to the DC.
 - Changes have been made: Select Yes or No
 - Changes have been sent to the DC: Select Yes or No
- Indicate whether an EOC call out drill or actual event has been performed to verify accuracy of the EOC call list.
 - EOC call out drill has been performed: Select Yes or No
 - EOC call out for an actual event has been performed: Select Yes or No
- Indicate whether an EOC orientation was conducted.
 - Select Yes or No
- Indicate whether the EMHSD-071 NIMS Implementation, Training Progress and Resource Inventory Certification has been submitted.
 - EMHSD-071 has been submitted: Select Yes or No

Notes:

- The EOC call list should be updated and submitted to the DC each year and this is listed in the 1st quarter of the work agreement. After the 1st quarter, the metric only asked for changes to be reported and sent to the DC.
- EOC orientations can be integrated with EOC planning meetings or EOC call out drills.
- EOC orientation may include orientation for new employees, training of new EOC technology/equipment, review of EOC procedures, etc.
- EOC call out drill can count towards exercise credit if an After-Action Report (AAR) is completed.
- The EMHSD-071 will be submitted electronically.

Resources:

[MSP/EMHSD NIMS](#)

[National Incident Management System](#)

Contacts:

[District Coordinator Map](#)

[Mr. Henrik Hollaender](#) - 517-898-4225 - NIMS

Work Agreement Objective 8: Resource Management and Logistics and Mutual Aid

Goal: Ensure that Mutual Aid Agreements (MAAs) and Memoranda of Understandings (MOUs) are developed and maintained, the Michigan Emergency Management Assistance Compact (MEMAC) is promoted, and that the jurisdiction's NIMS typed resources are current in the Michigan Critical Incident Management System (MI CIMS) Resource Inventory Board.

National Qualifications System:

The National Qualification System (NQS) promotes interoperability by establishing a common language for defining job titles and by enabling jurisdictions and organizations to plan for, request, and have confidence in the capabilities of personnel deployed for disasters and emergencies from other entities through mutual aid agreements and compacts.

FEMA has made the implementation of the NQS a requirement for award of EMPG funding. Recipients and subrecipients are considered in compliance with NQS as long as they are **working toward** its implementation, **and only EMPG-funded deployable personnel are required to meet NQS certification requirements**. Personnel that are not EMPG-funded or EMPG-funded personnel that does not actively deploy to incidents outside of its home jurisdiction are not required to meet NQS certification requirements.

Pub 206 Standard: Sections 4.8 & 4.9

Metrics:

- List number of new, updated, and current MAAs/MOUs.
 - List number of new MAA/MOUs
 - List number of updated MAA/MOUs
 - List number of current MAA/MOUs
- Document the name of new MEMAC members.

Resources:

[MSP/EMHSD NIMS](#)

[MEMAC](#)

[NIMS Implementation and Training | FEMA.gov](#)

Contacts:

[Mr. Henrik Hollaender](#): 517-898-4225 - NIMS

Work Agreement Objective 9: Communications and Warning

Goal: Verify that the jurisdiction maintains a primary and backup alert and warning system, participates in radio tests and MI CIMS drills/exercises, completes monthly Integrated Public Alert and Warning System (IPAWS) proficiency demonstrations, and are actively involved in exercising additional communication methods. Verify attendance at regional Local Emergency Communications Committee (LECC)/Michigan Association of Broadcasters (MAB) meetings and review of regional plans.

Pub 206 Standard: Section 4.10

Metrics:

- Identify the primary and backup public alerting systems used in the jurisdiction. (e.g., Emergency Alert System (EAS) & Wireless Emergency Alerts (WEA), sirens, weather radio, etc.)
- Identify the primary and backup public opt-in mass notification systems used in the jurisdiction.
- Verify if jurisdiction is an IPAWS alerting authority.
 - Select Yes, No, or N/A/IPAWS at county level. IPAWS is at county level.
- If jurisdiction is not IPAWS compliant, document if your jurisdiction is in the process of becoming an IPAWS alerting authority.
 - Select Yes, No, or N/A
- If jurisdiction is not working towards becoming an IPAWS alerting authority; indicate reason.
 - Open text box to document reasons.
- List the number of radio tests that the jurisdiction participated in.
 - List the number of district radio tests.
 - List the number of state radio tests.
 - List the number of other radio tests.
- List the number of MI CIMS drills/exercises that the jurisdiction participated in.
 - List the number of district MI CIMS drills/exercises.
 - List the number of state MI CIMS drills/exercises.
- List the number of monthly IPAWS Proficiency Demonstrations the jurisdiction completed with the IPAWS Test Lab (if IPAWS alerting authority).
- Document additional communication tests that the jurisdiction has participated in.
 - Document name of communication tests.
 - List the number of communications tests.
- List the number of LECC meetings with local MAB region representatives.
- Indicate whether the jurisdiction's alert and warning capabilities are compliant with the regional EAS plan and that the plan has been reviewed.
 - Select Yes or No

Notes:

- Additional communication drills may include members of the public health sector, the general public, airports, special teams, multiple counties, or jurisdictions, etc. This may also include sirens activated, tone alert with schools, EOC communications drills, etc.
- Additional communication drills may test social media, Auxiliary Communications (AUXCOMM), Ham Radio, EAS, WEA, etc.
- State MI CIMS drills/exercises include any drill/exercise conducted by the state MI CIMS administrators e.g., Statewide load tests, quarterly exercises, etc.
- A password is required to access the State and local EAS plans on the MAB website.
- All regional EAS plans were approved and submitted to Federal Communications Commission by MAB.
- All emergency managers are on their respective EAS region LECC. Membership includes the local broadcast stations, the MSP/EMHSD District Coordinator, every county emergency

manager, and representatives of special interest groups. Notices of meetings will be issued by the MAB.

Resources:

[Integrated Public Alert & Warning System \(IPAWS\)](#)

[Area EAS Required Monthly Test Schedules](#)

[State EAS Plan](#) (EAS Forum, password required)

Contacts:

[Ms. Jaclyn Barcroft](#): 517-230-2279 - MSP/EMHSD, Emergency Communications Specialist

[Mr. Dan Kelley](#): 517-484-7444 - Director of Technical Services/Digital Communications Manager, Michigan Association of Broadcasters

Work Agreement Objective 10: Operations and Procedures and Facilities

Goal: Verify that procedures for requesting a Governor's emergency or disaster declaration and state assistance are up to date in the jurisdiction's plans and that they are reviewed by public officials. Ensure that the jurisdiction maintains EOC procedures and provides an updated copy to the DC.

Pub 206 Standard: Sections 4.11 and 4.12

Metrics:

- Indicate whether the procedures for requesting a governor's emergency or disaster declaration, and state assistance are up to date in the jurisdiction's plans and have been reviewed with public officials.
 - Procedures are up to date in plans or procedures: Select Yes or No
 - Procedures have been reviewed with public officials: Select Yes or No
- Indicate whether the EOC procedures are current and have been provided to the DC.
 - Report updates to EOC activation, operation, and deactivation procedures: Select Yes or No
 - Procedures have been sent to DC: Select Yes or No
- Indicate whether major updates have been made to EOC procedures and sent to the DC.
 - Major updates have been made: Select Yes or No
 - Major updates have been sent to the DC: Select Yes or No

Notes:

- Review with public officials can include a phone call, email, meeting, etc.

Resources:

[MSP/EMHSD Publications](#)

- Pub 901 Michigan Damage Assessment Handbook
 - Attachment C, page 23: Formatting for Declaring a local "State of Emergency."
 - Attachment D, Page 24: Format for Requesting a Governor's Emergency or Disaster Declaration and State Assistance.

[EMI IS 2200 Basic Emergency Operations Center Functions](#)

[EOC References and Resources Tool November 2020](#)

Contacts:

[District Coordinator Map](#)

[Mr. Thomas Weber](#): 517-242-3671 - State and Local Planning Unit Manager

Work Agreement Objective 11: Training

Goal: Verify that jurisdiction is promoting emergency management courses.

Pub 206 Standard: Sections 4.13

Metrics:

- Indicate if the emergency management course schedule has been promoted.
 - Select Yes or No

Notes:

- All training is included in the EMD-065 Quarterly Training and Exercise Report.
- State Training provides the Emergency Management Course Catalog for each year.
- Emergency Management Institute provides the list of Federal Training courses for each year, including EOC specific training.

Resources:

[MSP/EMHSD Training & Exercise Guidebook](#)

[MI-Train](#)

[Emergency Management Institute](#)

Contacts:

[Ms. Danica Frederick](#): 517-285-9714 - Training, Exercise, and Radiological Unit Manager

Work Agreement Objective 12: Exercises, Evaluations and Corrective Actions

Goal: Verify that the jurisdiction has submitted the EMD-065 and the multi-year training and exercise plan and adhered to required exercise participation as listed in the EMPG work agreement.

Pub 206 Standard: Sections 4.1

Metrics:

- Indicate whether the EMD-065 has been submitted.
 - Select Yes or No
- Indicate whether the multi-year training and exercise plan has been submitted.
 - Select Yes or No

Resources:

[MSP/EMHSD Training & Exercise Guidebook](#)

[HSEEP](#)

Contacts:

[Ms. Deanna Johnston](#): 517-648-8689 – State Exercise Officer

Work Agreement Objective 13: Crisis Communications, Public Education, and Information

Goal: Document efforts to educate the public about preparedness activities and report Citizen Corps activities.

Pub 206 Standard: Sections 4.15

Metrics:

- Document efforts to educate the public about preparedness activities.
 - Awareness weeks: Document name e.g., Severe Weather, Winter Awareness, National Preparedness month, etc.
 - Media: document name of media e.g., social, print, TV, radio, etc.
 - See Something/Say Something: Select Yes or No
 - Eight Signs of Terrorism: Select Yes or No
 - OK2Say: Select Yes or No
- Document any Citizen Corps activity that occurred.
 - Citizen Corps Activity Type/Number of Citizen Corps Activities.

Resources:

[MIREADY](#)

[Signs of Terrorism](#)

[Ready.gov](#)

[National Preparedness](#)

[See Something, Say Something](#)

Contacts:

[Ms. Tammy Blackburn](#): 517-243-6071 - Emergency Preparedness Unit Manager

[MIOC](#): 877-616-4677 - Signs of Terrorism, “If You See Something, Say Something” Campaign